

Message Text

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ACTION IO-14

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E.O. 11652: N/A
TAGS: OCON PORG UNESCO
SUBJ: UNESCO INTERIM INTERGOVERNMENTAL COMMITTEE ON
PHYSICAL EDUCATION AND SPORT - SECOND SESSION,
PARIS 23-30 MAY 1978

REF: PARIS 17276

1. SECOND SESSION OF IIC LASTED MAY 23 TO 30 EXTENDING
INTO LATE AFTERNOON OF LAST DAY. BUREAU REMAINED AS
AT FIRST SESSION WITH RANDOL RUIZ AGUILAR (CUBA) IN THE
CHAIR AND SIMON MCNEELY (USDEL/HEW/OE) RAPPORTEUR.
DISCUSSION PROCEEDED IN GENERALLY AMICABLE ATMOSPHERE
WITH ONLY ONE MAJOR ISSUE SURFACING: US INSISTENCE ON
LANGUAGE DEALING WITH MEDIA.

2. DISCUSSION ON ITEM 3 (CHARTER) WAS MOST PROLONGED AND
ITS ARTICLE 8 PRODUCED MOST DEBATE IN WHICH US STOOD
ALONE WITHOUT SINGLE OTHER DELEGATION AGREEING IN FAVOR
US STAND (SEE REFTEL). AS PROCEDURE ADOPTED WAS ONE OF
CONSENSUS, ONLY ONE VOTE WAS TAKEN THROUGHOUT SESSION.
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THAT VOTE DEALT WITH US AMENDMENT TO ART. 7 ELIMINATING
PHRASE "THROUGH BILATERAL AND MULTILATERAL CHANNELS".
(VOTE WAS 12 (US) -8-1.)

3. OTHER PROBLEM WHICH WAS NOT SATISFACTORILY SETTLED
WAS THAT OF TRANSLATIONS WHICH CREATED MISUNDERSTANDINGS.
MOST SERIOUS ASPECT THIS PROBLEM WAS TRANSLATIONS OF

"SHALL" AND "SHOULD". UK AND US AT BEGINNING MADE THIS POINT AND GENERALLY RESERVED POSITIONS ON ACCEPTANCE OF OPERATIVE VERBS DEPENDING ON FINAL VERSIONS. UNFORTUNATELY, IN END PLAY, LATENESS OF HOUR AND TENSION THAT DEVELOPED OVER US EFFORTS TO MODIFY ART. 8 DID NOT PERMIT REOPENING ISSUE.

4. MOST POSITIVE RESULT OF SESSION WAS EXPLICIT RECOGNITION BY DIRECTOR GENERAL IN HIS OPENING STATEMENT AND MANY DELEGATIONS OF THE INDEPENDENCE AND AUTONOMY OF INTERNATIONAL SPORTS BODIES, INCLUDING IOC. HOWEVER, THERE WERE REFERENCES TO NEED FOR COORDINATING CLOSELY WITH GOVERNMENTS AND EVEN ONE SUGGESTION BY ETHIOPIA TO ESTABLISH NEW INTERGOVERNMENTAL AGENCY TO TAKE PLACE OF THOSE BODIES OR PROVIDE COORDINATING MECHANISM BETWEEN SPORTS BODIES AND GOVERNMENTS.

5. ON ITEM 4 (INTERNATIONAL COMPETITION) DISCUSSION WAS SURPRISINGLY MILD GIVEN THE FACT THAT THIS IS POTENTIALLY THE MOST IMPORTANT POLITICAL ISSUE. CONSENSUS RAPIDLY DEVELOPED THAT DG SHOULD ASK MEMBER STATES WHICH HAVE NOT RESPONDED TO THE QUESTIONNAIRE TO DO SO AND MAKE REPORT TO THE PERMANENT COMMITTEE. EUROPEANS WITH A FEW OTHER SPONSORS PROPOSED AN AMENDMENT (WHICH WAS DIRECTED BY BRITISH, FRENCH AND GERMAN MINISTERS OF SPORTS) TO ESTABLISH PRIORITIES FOR UNESCO STUDY WHICH INCLUDED LIMITED OFFICIAL USE

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VIOLENCE IN SPORTS AND DOPING. USDEL PRIVATELY TOOK EXCEPTION TO THIS AMENDMENT, ARGUING THAT IT FOLLOWED SAME TACTICS AS AFRICANS, I.E. USING UNESCO TO PUT PRESSURE ON INTERNATIONAL FEDERATIONS, AND THAT CONSEQUENTLY IT UNDERMINED EFFORTS TO KEEP UNESCO OUT OF INTERNATIONAL SPORTS COMPETITION. AMENDMENT WAS DEFEATED, LIKE OTHERS, BY EXPRESSIONS OF VARIOUS DELEGATIONS OPPOSED TO EXPANDING WORK OF COMMITTEE. (EVIDENT HOWEVER EUROPEANS SERIOUSLY CONCERNED POLITICALLY OVER THESE ISSUES AND WOULD LIKE TO DISCUSS THEM WITH U.S.)

6. REGARDING ITEM 5 (FUND) DISCUSSION WAS WIDE RANNING WITH VARIOUS SPECULATIONS ON WAYS OF RAISING MORE FUNDS. ALGERIA ANNOUNCED CONTRIBUTION OF \$40,000 AND CUBE, THE PROVISION OF GRANTS FOR TRAINING IN CUBA. USSR GAVE INFORMATION ON EXTENT OF ITS EFFORTS.

7. ON ITEM 6 (PROGRAM) DEBATE CONSIDERED DG'S BUDGET FOR 1979-1980. CONSENSUS DEVELOPED THAT RESOURCES SHOULD BE CONCENTRATED ON PRIORITIES, PARTICULARLY ON LEADERSHIP TRAINING.

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8. DISCUSSION: TWO ISSUES OF IMPORTANCE TO US WILL
CONTINUE TO BE PROBLEMS AT 20TH GENERAL CONFERENCE,
(A) POTENTIAL GOVERNMENT INTERFERENCE IN INTERNATIONAL
SPORTS COMPETITIONS AND (B) WORDING OF CHARTER (DECLARA-
TION) ON PHYSICAL EDUCATION AND SPORT.

A. POTENTIAL GOVERNMENT INTERFERENCE IN INTERNATIONAL
SPORTS COMPETITIONS.
ALTHOUGH DIRECTOR GENERAL FIRMLY STATED UNESCO
HAS NO INTENTION OF INTERFERING IN THE ADMINISTRA-
TION OF INT'L SPORTING COMPETITIONS, PERMDEL FEELS
NO SUCH POSITIVE ASSURANCES CAN BE COUNTED UPON.
UNESCO IS A TOOL OF MEMBER STATES AND RESPONDS TO THEIR
WISHES WITHIN ITS FIELDS OF COMPETENCE. TO SOME IT
WOULD APPEAR THAT MEMBER STATES HAVE BROADENED UNESCO'S
FIELDS OF COMPETENCE WITH THE APPROVAL OF THE DG TO
QUESTIONABLE FRINGE AREAS, E.G. DISARMAMENT, COMPETITIVE
SPORTS. MANY MEMBER STATES WITH SOCIALIST-MARXIST FORMS
OF GOVERNMENT AND SOME OTHER THIRD WORLD NATIONS WOULD
LIKE TO SEE INT'L SPORTS COMPETITIONS CONTROLLED BY
GOVERNMENTS OR AN INTERGOVERNMENTAL AGENCY. ALTHOUGH FOR
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THE PRESENT, AS A RESULT OF WESTERN PRESSURE AND SOME THIRD WORLD NATIONS' DESIRE FOR MODERATION, NO SUCH STRONG INITIATIVE IS SEEN FOR THE IMMEDIATE FUTURE, THE POTENTIAL OF GRADUALLY INCREASING GOVERNMENT VOICE IN INT'L SPORTS APPEARS TO BE ON THE HORIZON. THE USE OF SUCH WORDS AS "SYSTEMATIC COOPERATION", "PERMANENT DIALOGUE" ETC USED IN TEXT OF REPORT ARE INDICATORS OF FUTURE INTENTIONS OF SOME MEMBER STATES. THE DG WAS SPEAKING FOR UNESCO, NOT ALL MEMBER STATES. IT IS VERY POSSIBLE THAT THIRD WORLD NATIONS (PERHAPS LED BY ALGERIA, TUNISIA, ETHIOPIA) JOINED BY SOCIALIST STATES (USSR, CUBA) COULD SPONSOR A DR AT 20TH GC REEMPHASIZING DG'S ROLE OF ESTABLISHING A "PERMANENT DIALOGUE" FOR ESTABLISHING "SYSTEMATIC COOPERATION" WITH RELEVANT NGO'S, INCLUDING THE IOC. PERMDEL SUGGESTS USG MAY WISH TO SOUND OUT MEMBER STATE POSITIONS ON THIS ISSUE PRIOR TO 20TH GC AND TO DEVOTE ATTENTION TO THIS IMPORTANT ISSUE WELL IN ADVANCE SO AS TO CONSOLIDATE WHERE POSSIBLE THE POSITIONS OF OTHER FRIENDLY MEMBER STATES WITH OUR POSITION. AT THE LEAST WE SHOULD ATTEMPT TO ASCERTAIN WHICH THIRD WORLD MEMBER STATES ARE WILLING TO RESPECT THE AUTONOMY OF RELEVANT NGO'S.

8. CHARTER ON PHYSICAL EDUCATION AND SPORT:

AS REPORTED IN REFTL, US STOOD ALONE IN ITS POSITION CONCERNING THE WORDING OF ART. 8 ON THE MASS MEDIA ("CAN" VS "SHOULD" ETC) AND ITS RELATIONSHIP TO PHYSICAL EDUCATION AND SPORT. USDEL'S ATTEMPTS TO CARRY O T ITS INSTRUCTIONS TO AMEND WORDING SO THAT WE COULD JOIN A CONSENSUS NOT ONLY DREW LITTLE SUPPORT, BUT CAUSED SIGNIFICANT RESENTMENT ON THE PART OF SOME OTHER DELEGATIONS. OUR INSTRUCTIONS SIMPLY DID NOT HAVE THE FLEXIBILITY THAT WAS NECESSARY TO GET CONSENSUS WORDING LIMITED OFFICIAL USE

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WORKED OUT. HOWEVER, HAD THE LANGUAGE DIFFICULTIES BEEN IDENTIFIED EARLY ENOUGH TO PERMIT APPROACHES TO CAPITALS, AND NEGOTIATIONS WITH OTHER UNESCO PERMANENT DELEGATIONS IN PARIS, WE MIGHT HAVE BEEN ABLE TO ACHIEVE A CONSENSUS. PERMDEL AND USDEL WERE NOT AWARE OF PROBLEMS DEPARTMENT WAS HAVING WITH THE MEDIA SECTION UNTIL THE POSITION PAPERS WERE RECEIVED HERE, WHICH WAS ON THE EVE OF THE CONFERENCE. SOME OF THE DELEGATIONS WITH WHOM LE NEGOTIATED CHALLENGED USDEL FOR NOT HAVING RAISED THESE QUESTIONS WHEN THE UNESCO ICPES MET IN WASHINGTON IN NOVEMBER-DECEMBER 1977 TO DRAFT THE CHARTER.

9. SOME THIRD WORLD DELS (NIGERIA, SENEGAL, URUGUAY, NEPAL) SAID THEY WOULD SUPPORT US, NOT BECAUSE THEY NECESSARILY AGREED WITH OUR POSITION, BUT IN THE INTERESTS OF OBTAINING CONSENSUS. ONLY INDIA STATED IT AGREED WITH US IN PRINCIPLE--BUT WOULD NOT SPEAK TO IT. ALGERIA LED THE OPPOSITION TO US ATTEMPTS TO AMEND LANGUAGE. IT IS THE OPINION OF PERMDEL THAT ALGERIAN DEL, PERHAPS REPRESENTING A SMALL NUMBER OF OTHER DELEGATIONS, SPOKE TO CHAIRMAN WHICH COULD PARTIALLY EXPLAIN REVERSE IN CHAIRMAN'S BEHAVIOR NEAR END OF SESSION AS REPORTED IN REFTEL.

10. WE NEED TO HAVE WORKED OUT WELL BEFORE THE 20TH GENERAL CONFERENCE A CLEAR POSITION ON THE CHARTER. IN PARTICULAR, WE NEED TO KNOW EXACTLY HOW MUCH FLEXIBILITY WE CAN HAVE IN RESPECT OF THE CHARTER AND STILL BE

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CONSISTENT WITH OUR OVERALL POLICY ON THE MASS MEDIA
ISSUE.

11. IF WE ATTEMPT TO AMEND THE WORDING OF THE PE&S CHARTER AT THE 20TH GENERAL CONFERENCE, AND ARE BOUND BY THE SAME TIGHT INSTRUCTIONS WE HAD AT THIS MEETING, WE WILL LOSE OVERWHELMINGLY. WE NEED MORE FLEXIBILITY, WE NEED TO GO TO CAPITALS IN ADVANCE, AND--AS BECAME PAINFULLY EVIDENT HERE--WE NEED A HIGHER DEGREE OF INTER-OFFICE COMMUNICATION IN ORDER TO INSURE TIMELY

NOTICE TO ALL CONCERNED AREAS OF THE USG. IF CONSULTATIONS OVER THE SUMMER INDICATE WE CAN MAKE FURTHER CONCESSIONS ON LANGUAGE, THEN WE SHOULD SET ABOUT WORKING ON IT NOW, AND BRIEF OUR 20TH GC DELEGATION AND THIS PERMDEL THOROUGHLY. IF NOT, WE SHOULD CUT OUR LOSSES BY NOT FIGHTING THE ISSUE AGAIN.

12. ANOTHER ISSUE THAT SHOULD BE ANTICIPATED CONCERNS SOCIALIST STATES USE OF THE INTERNATIONAL VOLUNTARY FUND. SOCIALIST STATES MADE IT A POINT AT FIRST SESSION OF SUBJECT COMMITTEE TO PUT IN THE RECORD THAT "IN KIND" CONTRIBUTIONS TO FUND WOULD BE ACCEPTABLE. LIMITED OFFICIAL USE

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GDR AND CUBA HAVE NOW "CONTRIBUTED" A SMALL NUMBER OF "FELLOWSHIPS" FOR TRAINING OF THIRD WORLD COACHES AND ATHLETES. PERMDEL FEELS THAT SOME STATES INTEND TO USE THIS INTERNATIONAL UNESCO FUND TO CONDUCT "TRAINING PROGRAMS" FOR PERSONNEL FROM SELECTED TARGET THIRD WORLD COUNTRIES FOR POLITICAL PURPOSES. THIS WOULD BE AN ADVANTAGEOUS ARRANGEMENT FOR THEM. THEY SUPPLY FELLOWSHIPS AND UNESCO, USING THE FUND, WOULD COVER TRAVEL AND OTHER EXPENSES OF PARTICIPANTS TO GDR, CUBA, ETC. PERMDEL RECOMMENDS THAT DEPT EXPLORE POSSIBILITY OF US PARTICIPATION IN PE&S TRAINING AND BE READY TO OFFER OUTSTANDING TRAINING PROGRAMS FOR THIRD WORLD PERSONNEL IN TEACHING AND COACHING IN PHYSICAL EDUCATION AND SPORT. TORRES.

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